



## AGENDA SUPPLEMENT

### Council

**To:** Councillors K Myers, S Barnes, Galvin, D Myers, Wells, Carr, Fenton, Mason, Reid, D'Agorne, D Taylor, Aspden, Craghill, Flinders, Looker, Cuthbertson, Gates, Richardson, Boyce, Funnell, Williams, Ayre, Cannon, Derbyshire, N Barnes, Pavlovic, Shepherd, Cullwick, Orrell (Lord Mayor), Runciman, Crawshaw, Hayes, Kramm, Brooks, Warters, Dew, Lisle, Rawlings, Gillies, Steward, Doughty, Douglas, Hunter, Jackson, Waller, Mercer and K Taylor

**Date:** Thursday, 19 July 2018

**Time:** 6.30 pm

**Venue:** The Citadel, Gillygate

The Agenda for the above meeting was published on **Wednesday 11 July**. The attached additional documents are now available for the following:

**Recommendations, Motions and Amendments, and Appointments and Changes to Membership** (Pages 1 - 14)

This agenda supplement was published on **Tuesday 17 July 2018**.

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**Council Meeting – 19 July 2018****Recommendations, Motions and Amendments, and Appointments  
and Changes to Membership****A. Agenda Item 6 – Recommendations of Executive****Executive, 12 July 2018****22. Housing Delivery Programme**

Recommended: That a budget of £22.5m be created for the development of the Lowfield site, funded from HRA resources (£4.5m) and market sales (£18m), as set out in the report, noting that the final funding split may change and will be reported to future Executive meetings, and that HRA reserves will cash flow the development prior to the start of market sales.

Reason: To enable the progression of the building of much-needed new homes in York, to increase the number of affordable homes in the city and meet the housing needs of a broader range of York residents.

**23. Delivering Improved Sport and Active Leisure Facilities at Burnholme**

Recommended: (i) That the net investment of £2.45m for the Burnholme sports facilities capital investment works and sport, health and housing enabling works be added to the Capital Programme and funded from receipts secured by the Older Persons' Accommodation Programme, and Section 106 contributions received for improving sports facilities.

(ii) That, in the light of recommendation (i) above and other minor changes set out in the report, a revised total capital budget of £8.529m be approved for the Burnholme development.

Reason: So that improved sports and active leisure facilities are made available for the benefit of the citizens of York.

**24. Treasury Management Annual Report and Review of Prudential Indicators**

Recommended: That the increase in borrowing limit set out in paragraphs 13 to 15 of the report be approved.

Reason: In accordance with the statutory requirements in Section 3(1) of the Local Government Act 2003.

B. Agenda Item 8 – Motions on Notice

**Motions submitted for consideration directly by Council, in accordance with standing Order 23.1**

(i) From Councillor Doughty

Green Waste Collection

“Council:

Recognises residents do not expect to pay additional charges, over and above their council tax, for green waste collection and that they are right in this;

acknowledges that the separation of green (garden) waste into a separate bin plays a well-established role in helping the environment;

believes it was right for the coalition's emergency budget to guarantee that there is no additional charge for the collection of the first household green bin for the duration of the administration;

Therefore pledges its support to ensuring that for the years ahead the first green bin collection remains free and that this desire should be at the forefront of budget planning.”

**Amendment from Councillor Reid**

At the end of the last paragraph, **add** the words “As a result, it resolves:

That in response to recently missed green waste collections; a report is prepared for the Executive at the earliest opportunity to examine options for building further resilience into the service.

That Council officers produce a report, to be brought back for consideration of the Executive, to identify options for the delivery of a new green waste ‘bring site’.”

**For information the effect on the original motion of this amendment:**

“Council:

Recognises residents do not expect to pay additional charges, over and above their council tax, for green waste collection and that they are right in this;

acknowledges that the separation of green (garden) waste into a separate bin plays a well-established role in helping the environment;

believes it was right for the coalition's emergency budget to guarantee that there is no additional charge for the collection of the first household green bin for the duration of the administration;

Therefore pledges its support to ensuring that for the years ahead the first green bin collection remains free and that this desire should be at the forefront of budget planning.

**As a result, it resolves:**

**That in response to recently missed green waste collections; a report is prepared for the Executive at the earliest opportunity to examine options for building further resilience into the service.**

**That Council officers produce a report, to be brought back for consideration of the Executive, to identify options for the delivery of a new green waste ‘bring site’”.**

(ii) From Councillor Mason

Police & Fire services in York

“Council acknowledges and commends the hard work of the North Yorkshire Police Force and North Yorkshire Fire Service in difficult times.

Council notes:

- That the North Yorkshire Police budgets have remained exactly the same as last year, which taking into account inflation, means that North Yorkshire Police have incurred real-terms cuts of £1.27 million.
- That in 6 months, between March 2017 and September 2017, there were 58 fewer North Yorkshire Police officers.
- That the UK’s Senior National Coordinator for Counter-Terrorism highlighted that neighbourhood policing was now at risk and that withdrawing police on the ground could mean losing the relationships and trust within communities.
- That violent crime in York and North Yorkshire rose by 10% and total recorded crime by 5% in 2016-17.
- That the North Yorkshire Fire & Rescue Service faces significant and on-going financial pressures nearing £1million per annum.
- That vital and valuable policing and fire services across North Yorkshire need additional resources to cope with additional pressures on the respective services.

Council therefore thanks North Yorkshire Police Force and North Yorkshire Fire Service in appreciation of their services to York,

particularly against the backdrop of increasing demand on their services.

Council resolves:

That the Chief Executive writes to the Police & Crime Commissioner for York and North Yorkshire, copied to the City's Members of Parliament and Minister of State for Policing and the Fire Service, requesting that:

- North Yorkshire Police and North Yorkshire Fire Service are funded properly in order to do their jobs effectively.
- That additional resources are provided to Neighbourhood Policing Teams in order to strengthen the working relationships between the Force and local communities in the city.
- That there should be no cuts to frontline fire & rescue services in the City of York.”

(iii) From Councillor Crawshaw

#### Micklegate Bar

“Council notes that Micklegate Bar:

- is one of the jewels in York's heritage crown;
- is a site of cultural and historic significance for York, Yorkshire and the entire country;
- Is the last of York's four historic gateways to have unrestricted traffic access through it.

Council believes that recent works to secure Micklegate Bar for future generations could be undermined by the continued impact of motorised vehicles passing beneath the gateway.

Council resolves:

- To request Executive bring forward options for the closure of Micklegate Bar to outbound motorised vehicles at the earliest possible opportunity;

- That in the short to medium term Executive gives consideration to full closure of the gateway to motorised vehicles.”

### **Amendment from Councillor Dew**

At the beginning of the first bullet point following ‘Council resolves:’ **add:**

“Following a consultation exercise taking into account the views of residents and traders...”

### **For information the effect on the original motion of this amendment:**

“Council notes that Micklegate Bar:

- is one of the jewels in York’s heritage crown;
- is a site of cultural and historic significance for York, Yorkshire and the entire country;
- Is the last of York’s four historic gateways to have unrestricted traffic access through it.

Council believes that recent works to secure Micklegate Bar for future generations could be undermined by the continued impact of motorised vehicles passing beneath the gateway.

Council resolves:

- **Following a consultation exercise taking into account the views of residents and traders**, to request Executive bring forward options for the closure of Micklegate Bar to outbound motorised vehicles at the earliest possible opportunity;
- That in the short to medium term Executive gives consideration to full closure of the gateway to motorised vehicles.”



## **Amendment from Councillor Fenton**

**Insert** a third bullet point under 'Council resolves':

- That the Council, through a report to the Executive, launches a My Future York style consultation to open a discussion with key stakeholders (residents, businesses, cycle/pedestrian groups and groups who represent people that have special access requirements) on the future of accessibility, safety and traffic management in the city centre

### **For information the effect on the original motion of this amendment:**

“Council notes that Micklegate Bar:

- is one of the jewels in York’s heritage crown;
- is a site of cultural and historic significance for York, Yorkshire and the entire country;
- Is the last of York’s four historic gateways to have unrestricted traffic access through it.

Council believes that recent works to secure Micklegate Bar for future generations could be undermined by the continued impact of motorised vehicles passing beneath the gateway.

Council resolves:

- To request Executive bring forward options for the closure of Micklegate Bar to outbound motorised vehicles at the earliest possible opportunity;
- That in the short to medium term Executive gives consideration to full closure of the gateway to motorised vehicles.
- **That the Council, through a report to the Executive, launches a My Future York style consultation to open a discussion with key stakeholders (residents,**

**businesses, cycle/pedestrian groups and groups who represent people that have special access requirements) on the future of accessibility, safety and traffic management in the city centre.”**

(iv) From Councillor Craghill

Food Poverty

“Council notes:

- The End Hunger UK campaign supported by Oxfam, Child Poverty Action Group, UK churches, and the Trussell Trust amongst many others.
- Growing cross party support for the campaign to require the Government to measure food insecurity in the UK.
- The 2014 United Nations study that indicated that as many as 17 times the number of people using Trussell Trust foodbanks are food insecure.
- The 2018 report by the Children’s Society and the Church of England that concludes that local welfare schemes are failing to reach many people in crisis.
- York’s status as a member of the Sustainable Food Cities Network and ongoing work by the Good Food York partnership and York Food Poverty Alliance to promote access for all to healthy food in York.

Council further notes that:

- According to York’s Joint Health and Well Being Strategy 11.7% of children in York were living in poverty in 2015.
- The Trussell Trust experienced a 13% increase in the number of 3-day emergency food supplies distributed by its food banks during the last financial year; York Food Bank alone distributed 3,379 parcels last year.

Council therefore resolves:

- To request the Chief Executive to write to both York MPs urging them to support Emma Lewell-Buck MP's Private Members Bill coming up in the Autumn to require the Government to measure food poverty in the UK
- To request a report to Executive setting out:
  - the background to food poverty in York including any available local statistics and how local measurement might be improved;
  - the current role of crisis support in York in mitigating food poverty;
  - and a range of options for the Council and its partners to improve the city wide response to food poverty in York.”

### C. Agenda Item 13 – Appointments and Changes to Membership

#### YPO Procurement Holdings Ltd

To appoint Councillor Rawlings as a Director

#### Joint Standards Committee

To appoint Councillor Emily Thornton and Councillor Christopher Chambers as Parish Council members of the Committee, with the Monitoring Officer to make the necessary consequential changes to paragraph 8.1 of the Committee's terms of reference to incorporate Rawcliffe Parish Council and Strensall and Towthorpe Parish Council within the committee.

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City of York Council

Extract from Committee Minutes

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Meeting	Executive
Date	12 July 2018
Present	Councillors Gillies (Chair), Aspden, Ayre, Dew, Douglas, K Myers, Runciman and Waller
In Attendance	Councillors D'Agorne and Looker

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## **PART B - MATTERS REFERRED TO COUNCIL**

### **22. Housing Delivery Programme**

*[See also under Part A]*

The Assistant Director for Regeneration and Asset Management and the Assistant Director for Housing & Community Safety presented a report which set out proposals for the council to take a strategic lead in the delivery of mixed tenure housing, to provide much-needed affordable homes.

It was proposed that council-owned land and investment from the Housing Revenue Account (HRA) be used to directly deliver approximately 550 houses, of which 40% would be affordable housing, on 6 sites. Following the report to Executive on 7 December 2017 (Minute 100 of that meeting refers), due diligence had been undertaken on the legal and financial implications of different models of delivery and a high level business case developed for 7 potential sites. Of these, the Tang Hall Library site was too small to develop significant housing and was therefore recommended for sale to help fund replacement library facilities. It was proposed to split the sites into two phases, with development to begin at the first site, Lowfield, in early 2019.

Options for delivery were detailed in paragraphs 35 – 44 of the report. Due diligence and analysis had shown that delivery through the HRA (option b) would best meet the key housing objectives. This was therefore the recommended option, rather than delivery through a council owned Development Company (option a), as suggested in the December report, or through the disposal of sites to private sector builders (option c).

In respect of comments made under Public Participation and questions from Members, officers confirmed that:

- the proposal for 550 houses was based on figures in the Local Plan and
- the shift in emphasis towards meeting housing need (referred to in paragraph 36) meant that delivery through the HRA was a better and quicker option at this point.

Recommended: That a budget of £22.5m be created for the development of the Lowfield site, funded from HRA resources (£4.5m) and market sales (£18m), as set out in the report, noting that the final funding split may change and will be reported to future Executive meetings, and that HRA reserves will cash flow the development prior to the start of market sales.

Reason: To enable the progression of the building of much-needed new homes in York, to increase the number of affordable homes in the city and meet the housing needs of a broader range of York residents.

### **23. Delivering Improved Sport and Active Leisure Facilities at Burnholme**

*[See also under Part A]*

The Strategic Services Manager and the Public Health Programme Manager presented a report which sought approval to invest in improved sports facilities at the former Burnholme Community College site, continuing plans to create a Health and Wellbeing Campus.

The report explained how the project would complement the growing range of sports facilities across the city by focusing on offering local opportunities for residents, in line with the city's Health & Wellbeing Strategy and the business case agreed in May 2016. Officers had been working with Greenwich Leisure Ltd. (GLL), who had managed the council's leisure facilities since December 2017, to deliver the vision for sport outlined in the report. Approval was sought to extend the contract with GLL to enable them to take over the operation of the Burnholme site from 2019/20, after redevelopment work. The redeveloped facilities would be the York hub for GLL's Healthwise

programme, complementing the work of the Health Hub on the site.

Plans for the site would be shared at a community engagement event at Burnholme before submission of a planning application later this year, with an anticipated completion date in late 2019. Officers confirmed that protecting arrangements for groups currently using the facilities was something that could be managed within the contract with GLL.

Recommended: (i) That the net investment of £2.45m for the Burnholme sports facilities capital investment works and sport, health and housing enabling works be added to the Capital Programme and funded from receipts secured by the Older Persons' Accommodation Programme, and Section 106 contributions received for improving sports facilities.

(ii) That, in the light of recommendation (i) above and other minor changes set out in the report, a revised total capital budget of £8.529m be approved for the Burnholme development.

Reason: So that improved sports and active leisure facilities are made available for the benefit of the citizens of York.

#### **24. Treasury Management Annual Report and Review of Prudential Indicators**

*[See also under Part A]*

The Deputy Chief Executive / Corporate Director of Customer & Corporate Services presented a report which provided a review of treasury management activities, and the actual prudential and treasury indicators, for the 2017/18 financial year.

The report had been considered by the Audit & Governance Committee at their meeting on 27 June 2018, as required by the CIPFA Code of Practice on Treasury Management . Details of the out-turn against prudential indicators were attached at Annex A.

As detailed in paragraphs 13-15 of the report, there was a need to increase the Authorised Borrowing Limit to £441.4m for 2017/18, and to £480.3m for future years. This would require the approval of Full Council.

Recommended: That the increase in borrowing limit set out in paragraphs 13 to 15 of the report be approved.

Reason: In accordance with the statutory requirements in Section 3(1) of the Local Government Act 2003.

Cllr I Gillies, Chair

[The meeting started at 5.30 pm and finished at 6.40 pm].